

City of Duluth

411 West First Street Duluth, Minnesota 55802

Meeting Agenda

Planning Commission.

Tuesday, March 30, 2021 5:00 PM Council Chamber, Third Floor, City Hall, 411
West First Street

1. PL 21-008 Environmental Assessment Worksheet (EAW) 319-323 East Superior

Street Redevelopment, Determination on Need For An Environmental

Impact Statement (EIS)

Attachments: Record of Decision 319-333 E Superior St Duluth MN Final

NOTICE: The Duluth Planning Commission will be holding its March 30, 2021 Special Meeting by other electronic means pursuant to Minnesota Statutes Section 13D.021 in response to the COVID-19 emergency. Some members of the Commission will be participating through video conference. Due to the COVID-19 emergency and the closure of City facilities, public comment will not be taken in person. However, members of the public can monitor the meeting and provide public comment on agenda items through WebEx Events. Visit https://duluthmn.gov/live-meeting to access the meeting. The public is also encouraged to submit written comment to planning@duluthmn.gov prior to the meeting. Please include "Planning Commission Agenda" in the subject line, and include your name and address and the agenda item you are speaking to. Please note that all public comment is considered Public Data.



Planning & Development Division

Planning & Economic Development Department

Room 160 411 West First Street Duluth, Minnesota 55802



MEMORANDUM

March 26, 2021 DATE:

TO: **Duluth City Planning Commission**

FROM: Steven Robertson, Senior Planner

RE: Decision on 319-333 E Superior Street, Duluth MN EAW (PL 21-008)

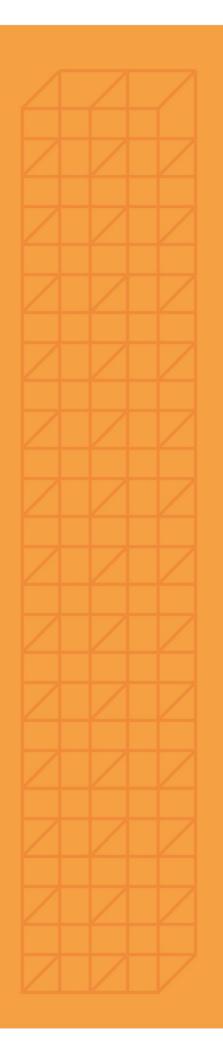
At the March 30, 2021 special meeting, the Duluth City Planning Commission, as the Responsible Governmental Unit (RGU), will make a decision on whether an Environmental Impact Statement (EIS) is required for the 319-333 E Superior Street, Duluth MN Project. An EIS shall be ordered for projects that have the potential for significant environmental effects according to MN Rules, Part 4410.1700, Subp. 1.

According to the Rule, the RGU (Planning Commission) shall base its decision regarding the need for an EIS on the information gathered during the Environmental Assessment Worksheet (EAW) process and the comments received on the EAW (MN Rules, Part 4410.1700, Subp. 3). In deciding whether a project has the potential for significant environmental effects, the RGU shall compare the impacts that may be reasonably expected to occur from the project with the following criteria (MN Rules, Part 4410.1700, Subp. 6 & 7):

- a) Type, extent, and reversibility of environmental effects;
- b) Cumulative potential effects. The RGU shall consider the following factors: whether the cumulative potential effect is significant; whether the contribution from the project is significant when viewed in connection with other contributions to the cumulative potential effect; the degree to which the project complies with approved mitigation measures specifically designed to address the cumulative potential effect; and the efforts of the proposer to minimize the contributions from the project;
- c) The extent to which the environmental effects are subject to mitigation by ongoing public regulatory authority; and
- d) The extent to which environmental effects can be anticipated and controlled as a result of other available environmental studies undertaken by public agencies or the project proposer, including other EISs.

Documents to be considered in the decision on the need for the EIS include:

- The EAW document posted at https://duluthmn.gov/planningdevelopment/environmental/environmental-assessment-worksheets/ (paper copies available by request)
- Comments received during the 30-day comment period (included in the Record of Decision)
- Responses to comments and draft Findings of Fact and Record of Decision prepared by staff (attached)





RECORD OF DECISION

319-333 E SUPERIOR STREET, DULUTH MN EAW DULUTH, MN

MARCH 26, 2021

Prepared for: City of Duluth 411 West First Street Duluth, MN 55802

WSB PROJECT NO.017127-000





Planning & Development Division Planning & Economic Development Department

Room 160 411 West First Street Duluth, Minnesota 55802



CITY OF DULUTH, MINNESOTA DULUTH CITY PLANNING COMMISSION

FINDINGS OF FACT AND RECORD OF DECISION

~ DRAFT FOR PLANNING COMMISSION CONSIDERATION ~

Date: March 26, 2021

RE: Decision on the Need for an Environmental Impact Statement

Project: 319-333 E Superior St, Duluth MN

BACKGROUND

Pursuant to Minnesota Rule 4410.4300, the City of Duluth has prepared an Environmental Assessment Worksheet (EAW) for the proposed 319-333 E Superior St, Duluth MN project (Project). This Findings of Fact and Record of Decision addresses the State of Minnesota environmental review requirements as established in Minnesota Rule 4410.1700. Northstar Development Interests, LLC is the project proposer and City of Duluth is the Responsible Governmental Unit (RGU).

The EAW was filed with the Minnesota Environmental Quality Board (EQB) and circulated for review and comments to the required EAW distribution list. A Notice of Availability for the initial EAW was published in the EQB Monitor on February 23, 2021. Notices of Availability were published on the City of Duluth Website on February 23, 2021 and a notice was published in the Duluth News Tribune on February 19, February 26, and March 6, 2021. A public hearing was held on March 9, 2021.

The public comment period ended March 25, 2021. Comments were received from the MPCA, Duluth Fire Department, and seven members of the public. All comments were considered in determining the potential for significant environmental impacts.

BRIEF PROJECT DESCRIPTION

The project involves the demolition of three buildings in downtown Duluth at the southwest corner of Superior St E and N 4th Ave E that will be replaced by a 15-story mixed-use complex. The complex will house retail space on the first and second floors and 200 apartments including three townhome units. The new facility will provide parking for the three townhome units and a loading zone. Additional parking spaces have been secured in a parking ramp on an adjoining property.

COMMENTS RECEIVED, RESPONSES, AND OTHER DOCUMENTS REVIEWED

During the 30-day comment period from February 23, 2021 to March 25, 2021, seven written comments were received from the public (via email) and two agency/organization letters were received:

- 1. Karen Kromer, MPCA, March 23, 2021
- 2. Sandy McComb, Duluth Fire Department, February 16, 2021
- 3. Debora Almirall, Citizen, February 23, 2021
- 4. Dave Updegraff, Citizen, February 25, 2021
- 5. Rhett Abrahamson, Citizen, February 26, 2021
- 6. Mavis Gagne, Citizen, March 3, 2021
- 7. Chris Wilcox, Citizen, March 4, 2021
- 8. Respect Starts Here and Dr. Eric Ringsred, Citizen, March 25, 2021
- 9. Christine Dearing, Citizen, March 25, 2021

The RGU held a public hearing on Tuesday March 9, 2021, 5:00 p.m. No comments were received.

Table 1 provides the EAW comments and responses to each.

TABLE 1. Environmental Assessment Worksheet Record of Decision for the 319-333 E Superior Street Project

Response to Public Comments

March 2021

Comment	EAW	Comment	Response		
Number	Content/Section				
	Number				
	MPCA Comments – Karen Kromer, Project Manager, Environmental Review Unit				
1.	Permits and	If the redevelopment disturbs less than 1 acre of	Comment noted.		
	Approvals (Item	land and is not part of a larger common plan of			
	8)	development taking place on a different timeline,			
		the National Pollutant Discharge Elimination			
		System/State Disposal System General			
		Construction Stormwater permit is not required.			
		However, since the site is located near Lake			
		Superior, the Project proposer is encouraged to			
		implement improvements, such as use of green			
		stormwater infrastructure practices, to reduce			
		stormwater runoff contributing to Lake Superior.			
		Please direct questions regarding Construction			
		Stormwater Permit requirements to Roberta			
		Getman at 507-206-2629 or			
		Roberta.Getman@state.mn.us.			
2.	Contamination/	As noted in the EAW, there are several properties	Developers have been		
	Hazardous	near the Project area with actual or potential soil	encouraged to begin working		
	Materials/	and/or groundwater contamination. State law	early in their planning process		
	Wastes (Item 12)	requires that persons properly manage	with the MPCA's Brownfields		
		contaminated soil and water they uncover or	Program to receive necessary		
		disturb - even if they are not the party responsible	technical assistance in		
		for the contamination. Developers considering	managing contamination.		
		construction on or near contaminated properties			
		should begin working early in their planning			
		process with the MPCA's Brownfields Program to			
		receive necessary technical assistance in managing			
		contamination. For some properties, special			
		construction might be needed to prevent the			
		further spreading of the contamination and/or			
		prevent vapors from entering buildings or utility			
		corridors. Information regarding the Brownfields			
		Program can be found at:			
		https://www.pca.state.mn.us/waste/brownfields.			
		If contamination is found, it must be reported			
		immediately to the state duty officer at 651-649-			
2	Noise (Itam 17)	5451 or 800-422-0798.	Comment noted		
3.	Noise (Item 17)	The MPCA appreciates the Project proposer's	Comment noted		
		attention to construction noise in the area. Given			

Comment	EAW	Comment	Response
Number	Content/Section		
	Number		
		the Project's proximity to Interstate 35 (I-35),	
		however, it would be reasonable for the Project	
		proposer to conduct a noise study (monitoring) at	
		the site to understand any potential noise impacts	
		from I-35 on inhabitants of the newly-constructed	
		residences. Doing so could help identify mitigation	
		techniques that could be used in building	
		construction to successfully attenuate any noise	
		attributable to traffic on I-35, so that residents	
		inside their homes are not impacted by the traffic	
		noise. For noise related questions, please contact	
		Fawkes Char at 651-757-2327 or	
		Fawkes.Char@state.mn.us.	
Email Suhm	ission Comments —	Sandy McComb, Division of Life Safety, Fire Marshall	
1.	General	The above referenced property has been	Comment noted. The owner
1.	General	identified as a vacant building due to one or more	will be required to submit any
		of the following criteria:	required documents to the
		_	City as part of development
		Unoccupied/Unsecure for 30 days or more	review and permitting.
		Please complete and return the enclosed Vacant	review and permitting.
		Building Registration Form with payment of fee	
		within 10 days. Unpaid fees shall be levied and	
		collected as a special assessment against the	
		property as provided for under Section 10-3 of the	
		Duluth City Code.	
Email Subm	ission Commonts —	Debora Almirall, Citizen	
1.	General	Hello - Thank you very much to comment on this	Comment noted
1.	General	proposed project. Duluth does need housing, but	Comment noted
		we do not need more expensive, upscale housing.	
		I would be in favor of this project should the rents	
		be categorized as "affordable" according to HUD	
		guidelines. I am certainly not in favor of another	
		expensive apartment project going up, particularly	
		if it will receive tax increment financing or tax credits and not pay its fare share. Unfortunately,	
		the city has had a number of projects which	
		received tax breaks for developers who did not	
		· ·	
		need a tax break and we have no place for regular	
		people to live. Look around downtown, there are	
		plenty of vacant spaces which could be renovated	
		to serve this purpose should it be needed. There	
		are already many upscale housing projects, Endi,	
		Bluestone(where another building is coming	
		online shortly), Kenwood, Stoneridge, etc. which	
		are not yet full. It would also be good to have a	
		grocery store in the downtown area, but maybe	

Comment	EAW	Comment	Response
Number	Content/Section		·
	Number		
		one could be put into the bottom of the nearly	
		empty maurices building or one of the other	
		empty spaces of which there are many. If it is an	
		upscale grocery, Fitger's already has the	
		marketplace which is right across the street. I	
		would hate to see that one close due to another	
		one so close. Again, thank you for the opportunity	
		to comment. I would rather see the city take this	
		money and put it towards some regular housing in	
		the east hillside. Thanks!	
Email Subm	ission – Dave Upde	graff, Citizen	
1.	General	I applaud the City of Duluth for this project.	Comment noted.
		Derelict old buildings are pointedly not historical	
		or cultural landmarks. I am also encouraged by the	
		housing density and lack of wasteful surface	
		parking spaces. Obviously in a better world some	
		provisions for low income access to the units	
		would be ideal, so hopefully some compromise	
		can be made there. There is just so much so very	
		much, old, terribly substandard and energy-	
		wasteful housing in Duluth, that any project like	
		this is a step in the right direction.	
Email Subm	issions – Rhett Abro	·	
1.	General	Hello, What has the DHPC done to aid and prevent	The historical review of the
		the two contributing historic buildings from being	existing building has been
		demolished, as part of this monstrosity of a	included in the EAW.
		proposed project? The indication of "continuing	Additional review of the
		education of the citizens of the city with respect to	project will occur during the
		the historic and architectural heritage of the city"	permitting phase of the
		does not seem to apply here? Why has the DHPC	proposed project.
		not advocated against the loss of these two	
_ ,,,,,		buildings?	
	nissions – Mavis Gag		I = 1
1.	General	I think we need a long-term plan to conserve the	The City of Duluth has
		view of Lake Superior. It seems as if this could be	described a viewshed
		at risk. Davis California has set a restriction on	planning process in the 2006
		buildings and industry that supports the	Comprehensive Land Use
		downtown small business, conserving the	Plan. An updated process for
		downtown from the mega businesses. Can we	evaluating important views
		protect the view for our citizens? Are their empty	would support the
		spaces and buildings that could be developed?	establishment of parameters
		Could you restrict the height? Our greatest asset,	regulating the development
		Lake Superior is precious to all.	types and heights across
			Duluth (<i>Imagine Duluth 2035</i>).
			Through this process,
			important vistas have been

Comment	EAW	Comment	Response
Number	Content/Section		·
	Number		
			identified, including views
			from Skyline Parkway. This
			project will not impact the
Email Subm	 nissions – Chris Wilco	Citizen	views from Skyline Parkway.
1.	General	I am wondering if the 319-333 E. Superior Street	Comment is not related to the
1.	General	project would cause property taxes to rise? What	content of an EAW. No
		would the expenses look like? Personally, I don't	response required.
		have the money to live there and if property taxes	response required.
		were to rise, I am opposed to this type of housing	
		coming into our city. I would say we need more	
		lower-income housing instead.	
Respect Sta	rts Here and Dr. Eric	-	
1.	Necessity for this	In the EAW we see some general commentary that	Comment noted.
	project	this project somehow fills a need for housing in	
		Duluth. I would challenge that idea, and request a	
		serious evaluation of the housing supply in Duluth,	
		and the project's effect on the housing market in	
		Duluth.	
		One constantly hears about the need for more	
		housing in Duluth. This flies in the face of common	
		sense and logic. Duluth has gained many housing	
		units over the past 5 years, this should be	
		documented. And the units proposed for the	
		renovation of Old Central High School only 5 blocks away from this proposed project. We are	
		not gaining population. The universities have lost	
		enrollment. Children are increasingly staying	
		longer at home with parents into adulthood. One	
		sees numerous "for rent" signs all over town,	
		where we did not see these 5 or 10 years ago.	
		If there is a housing surplus, as we suspect there	
		is, this project will weaken the rental market	
		overall, there will be more empty units, and less	
		ability by landlords to maintain those existing	
		units. The result is neighborhood deterioration	
		and blight.	
		These issues will need to be reviewed in an	
		Environmental Impact Statement.	
2.	Impact on	This project destroys the Hacienda Building and	Both the Hacienda Building
	Historic	the Oriental Grocery Building, which are	and the Oriental Grocery
	Resources	considered protected resources under state and	Building are privately owned
		federal law. There is no evaluation as to whether	properties. Although they
		this project can be built on another site; nor of	have been identified as
		other alternatives such as construction over the	"contributing resources" to
		top of these 2 historic buildings.	the National Register of

Comment	EAW	Comment	Response
Number	Content/Section Number		
			Historic Places (NRHP) listed Duluth Commercial Historic District, neither is individually eligible. Protection of contributing resources does not come with NRHP listing. The EAW provides an overview of the history and condition of the structures as well as proposed impact to the structures.
3.		The destruction of the Hacienda Building and Oriental Grocery Building is a "significant environmental effect" which will require an Environmental Impact Statement. The purpose of an EAW under Minnesota law is to determine whether there is "potential for significant environmental effects" of a proposed project. "The responsible governmental unit's decision on the need for an environmental impact statement must be based on the environmental assessment worksheet and the comments received during the comment period, and must be made within 15 days after the close of the comment period." Minn. Stat. 116D.04 Subd. 2(d)	Comment noted. The purpose of the EAW process is to determine if an Environmental Impact Statement is needed.
4.	Environmental Standards for this Project to Move Forward	Subd. 6.Prohibitions. No state action significantly affecting the quality of the environment shall be allowed, nor shall any permit for natural resources management and development be granted, where such action or permit has caused or is likely to cause pollution, impairment, or destruction of the air, water, land or other natural resources located within the state, so long as there is a feasible and prudent alternative consistent with the reasonable requirements of the public health, safety, and welfare and the state's paramount concern for the protection of its air, water, land and other natural resources from pollution, impairment, or destruction. Economic considerations alone shall not justify such conduct.	Comment noted.
Email Subm	 nission – Christine De		
1.	General	Governor Walz and Attorney General Keith Elison are currently suing the oil industry over the environmental effects of carbon emissions in the	Greenhouse gas emissions is described under Section 16 of the EAW.

Comment Number	EAW Content/Section Number	Comment	Response
	Number	State of Minnesota. Please see: https://climateinvestigations.org/climate-lawsuit- state-of-minnesota-v-exxonmobil-koch-industries- api-june-2020%EF%BB%BF/ The City of Duluth over this past year has established an office of "sustainability". According to their web site, Duluth has a goal of 80% reduction of Greenhouse gasses by 2050. Have they been consulted on this project? Carbon emissions are the ultimate "sustainability" issue. This issue requires thoughtful analysis in a full Environmental Impact Statement. The Northstar Tower project at \$75 million of construction would incur a huge carbon footprint. I don't see anything about this in the EAW; and nothing about mitigation. This issue is far more important than the environmental issues that are discussed in the EAW. There needs to be some quantification of CO2 emissions into our planet's atmosphere to allow informed decision making, and to approve this project moving forward. The calculator at Green Footstep http://www.greenfootstep.org/ is an example of one tool that can be used in determining a building project's greenhouse gas emissions from site development, construction, and operation. Using this Calculator yields the following estimated results for the Northstar Tower Project: 1) Construction CO2: 200 x 150 sq. ft. per floor x 15 floors = 450,000 sq. ft. = 50,000 sq. meters x .404 metric tons per sq. meter = 20,200 metric tons = 44,440,000 lbs. CO2 emissions 2) Operational CO2 50,000 sq. meters x .096 metric tons per sq. meter per year = 4,809 metric tons per year = 10, 580,000lbs CO2 per year or 211,600,000lbs over the next 20 years 3) Transportation Transportation estimated on p. 27 of EAW = 2270	The EQB is currently updating their recommendations for the inclusion of greenhouse gas (GHG) emissions into the EAW process. The recommendations on the proposed rule state an EIS be triggered with a threshold of 100,000 tons per year of CO ₂ e released by the project. It is not expected for this project to exceed the recommended threshold in the proposed rules under consideration of the EQB.
		weekday trips x 1 gallon fuel per trip x 20 lbs. CO2	

Comment Number	EAW Content/Section Number	Comment	Response
		emissions per gallon = 45,400 lbs./week (20.63 metric tons/week) = 2,360,997 lbs./year (1,073 metric tons/	
		This project clearly has "the potential for significant environmental effects" which is the threshold for preparing an Environmental Impact Statement.	
		116D.04 ENVIRONMENTAL IMPACT STATEMENTS. Subd. 6.Prohibitions. No state action significantly affecting the quality of the environment shall be allowed, nor shall any permit for natural resources management and development be granted, where such action or permit has caused or is likely to cause pollution, impairment, or destruction of the air, water, land or other natural resources located within the state, so long as there is a feasible and prudent alternative consistent with the reasonable requirements of the public health, safety, and welfare and the state's paramount concern for the protection of its air, water, land and other natural resources from pollution, impairment, or destruction. Economic considerations alone shall not justify such conduct.	

ENVIRONMENTAL ISSUES SUMMARY

Based upon the information contained in the EAW and provided in written comments received and in response to those comments, the City of Duluth has considered the following summary of environmental issues identified for the 319-333 E Superior Street Project:

1. Removal of two resources from the Duluth Commercial Historic District

Demolition of the Hacienda del Sol and Duluth Oriental Grocery would remove two contributing resources from the Duluth Commercial Historic District. However, setting and feeling of the district has been compromised with the 2006 construction of the adjacent 11-story Sheraton Hotel. The current vacancy of the Hacienda del Sol and Duluth Oriental Grocery place safety risks on the landowners and City and create a potential fire hazard for the historic district. Incorporation or reuse of the existing structures is not practical. The creation of a mixed-use complex will open access to the downtown historic district, create much needed housing and commercial space and promote the cultural opportunities within the existing district.

The project has the potential to affect the adjacent and nearby contributing resources. Protective measures could be implemented to provide adequate protection to adjacent historic buildings. Additional mitigation measures may include:

- Interpretation and signage acknowledging the non-extant properties.
- Salvage opportunities for historic components prior to or during demolition.
- Recordation of the Hacienda del Sol and Duluth Oriental Grocery buildings following the Minnesota Historic Property Record (MHPR) guidelines for Level I or Level II Documentation.

2. Obstruction of views of Lake Superior

The project site is located three blocks from Lake Superior and the lake can be viewed from the site. The proposed 15-story building may obstruct views of the lake from further uphill despite significant elevation change. The neighboring property to the southwest of the project site is an 11-story hotel and condominium complex that nearly matches the height of the proposed building and new construction adjacent to the northeast of the project will be an 18 story medical facility. New construction of tall structures in this general area will naturally obstruct some views of the lake. The City of Duluth has described a viewshed planning process in the 2006 Comprehensive Land Use Plan. An updated process for evaluating important views would support the establishment of parameters regulating the development types and heights across Duluth (*Imagine Duluth 2035*). Official viewsheds, evaluation, and implementation actions have not been created, however, important vistas have been identified, including views from Skyline Parkway. The nearest section of Skyline Parkway is located approximately 0.7 miles to the north and northwest of the project site and views are not expected to be impacted by the project development. Elevation at the project site is approximately 660 feet above sea level (ASL) and Skyline Parkway is over 1000 feet ASL.

3. Increased Traffic

Both traffic and noise/dust will be temporarily impacted during construction activities and be restored once construction is complete. Road and alleyway closures will be coordinated among nearby projects to limit impacts to traffic. Concurrent schedules will also limit the timeframe where noise and dust will be produced, limiting impacts to sensitive receptors.

COMPARISON OF POTENTIAL IMPACTS WITH EVALUATION CRITERIA UNDER MN RULES:

In deciding whether a project has the potential for significant environmental effects and whether an Environmental Impact Statement (EIS) is needed, the RGU (in this case, the Duluth City Planning Commission) must compare the impacts that may be reasonably expected to occur from the project with the four criteria by which potential impacts must be evaluated (Minn. Rules, Part 4410.1700, Subp. 7.A through 7.D)

- **A.** Type, extent, and reversibility of environmental impacts:
 - Based upon information provided in the EAW and the Responses to Comments, including the comments and responses received by the MPCA, Duluth Fire Department, and members of the general public, the City of Duluth concludes that the potential environmental effects of the project, will be limited and can be addressed through the permitting process.
- **B.** Cumulative potential effects. The RGU shall consider the following factors: whether the cumulative potential effect is significant; whether the contribution from the project is significant when viewed in connection with other contributions to the cumulative potential effect; the degree to which the project complies with approved mitigation measures specifically designed to address the cumulative potential effect; and the efforts of the proposer to minimize the contributions from the project:
 - The 319-333 E Superior Street project would not contribute to any negative cumulative potential effects when viewed in connection with other projects slated for implementation, or previously implemented in or near the project site.
- **c.** The extent to which environmental effects are subject to mitigation by ongoing public regulatory authority. The RGU may rely only on mitigation measures that are specific and that can be reasonably expected to effectively mitigate the identified environmental impacts of the project:

Mitigation of any adverse environmental impacts from the project will be achieved through design and inclusion of best management practices (BMPs) and through regulations currently in place, including permit approvals, enforcement of regulations or other programs as listed here:

Table 5. Required Permits

Unit of Government	Type of Application	Status
State		
	NPDES/SDS Construction	To be obtained, if needed
	Stormwater Permit	
Pollution Control Agency	Section 401 Certification	To be obtained, if needed
	Pre-demolition checklist and	To be completed
	notification	
	Response Action Plan	To be obtained

Unit of Government	Type of Application	Status
	Sanitary Sewer Extension	To be obtained, if needed
Department of Health	Watermain Extension Plan Review	To be obtained, if needed
Local		
	Right of way permit	To be obtained
	Zoning approvals	To be obtained
	NPDES	To be obtained
	Excavation/sewer/backfill/utility	
	connection permit	
City of Duluth	Building Permit	To be obtained
	Demolition Permit	To be obtained
	Erosion and sediment control	To be obtained
	permit (ESCP)	
	Shoreland Permit	To be obtained

D. The extent to which environmental effects can be anticipated and controlled as a result of other available environmental studies undertaken by public agencies or the project proposer including other EIS's:

No use of any other EA's, EIS's, or other public agency documents would be needed to anticipate/control environmental effects. Environmental effects from the project would be controlled using Minnesota specific best management practices (when appropriate) during construction.

DECISION ON THE NEED FOR AN ENVIRONMENTAL IMPACT STATEMENT

Minnesota Rules 4410.0300 Subp. 3. Purpose states (in part)

Environmental documents shall not be used to justify a decision, nor shall indications of adverse environmental effects necessarily require that a project be disapproved. Environmental documents shall be used as guides in issuing, amending, and denying permits and carrying out other responsibilities of governmental units to avoid or minimize adverse environmental effects and to restore and enhance environmental quality.

Minnesota Rules 4410.0300 Subp. 4. Objectives further sets forth:

The process created by parts 4410.0200 to 4410.6500 is designed to:

A. provide usable information to the project proposer, governmental decision makers and the public concerning the primary environmental effects of a proposed project;

- B. provide the public with systematic access to decision makers, which will help to maintain public awareness of environmental concerns and encourage accountability in public and private decision making;
- C. delegate authority and responsibility for environmental review to the governmental unit most closely involved in the project;
- D. reduce delay and uncertainty in the environmental review process; and
- E. eliminate duplication.

Based on the Environmental Assessment Worksheet and related documentation for this Project, the planning staff recommend that the Duluth City Planning Commission, as the Responsible Governmental Unit (RGU) for this environmental review, makes the following conclusions:

- 1. The Environmental Assessment Worksheet and related documentation for the 319-333 E Superior Street Project were prepared in compliance with the procedures of the Minnesota Environmental Policy Act and Minnesota Rules, Parts 4410.1000 to 4410.1700.
- The record demonstrates that implementation of this Project does not have the potential for significant environmental effects. Therefore, the Duluth City Planning Commission makes a Negative Declaration and does not require the preparation of an environmental impact statement (EIS) for this Project.

Recommended Motion: Motion to adopt the Record of Decision regarding the Environmental Assessment Worksheet for 319-333 East Superior Street, making a finding of no potential for significant environmental effects; a Negative Declaration and that preparation of an Environmental Impact Statement is not required; and adopting and incorporating the entirety of the City of Duluth Planning File PL21-008 as findings supporting the determination.