

<b>CD Program FY 2025 Application Review October 1, 2024</b>	<b>CDBG Public Facilities</b>	<b>Staff Contact: Hannah Figgins</b>
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**Summary of Category Applications**

The Community Development Program received seven applications for the Public Facilities category. The projects include dental equipment, new windows for a day-care, a new food market, a new roof for a mental health care facility, neighborhood revitalizations, childcare facility improvements, and expansion of a children’s programming and day-care facility. The CD Committee set a funding target of 10% for CDBG Public Facilities funding in FY 2025, which would be \$235,249.60 using the FY 2024 allocation as an estimate.

**Approach to Application Review**

CD Program staff reviewed applications for funding eligibility, consistency with the 2025-20249Consolidated Plan and Imagine Duluth 2035 strategies/goals and need.

**Applications Received**

Code	Proposal Name	Organization	Eligible Activity	Amount
2025-27-PF	Equipment Upgrades to Improve Dental Care	Lake Superior Community Health Center	Yes	\$24,400
2025-28-PF	Windows for Spirit Valley Childcare	YWCA Duluth	Yes	\$55,000
2025-29-PF	Nourish the Northland Capital Campaign	Second Harvest Northland	Yes	\$199,999
2025-30-PF	Yellow Leaf Crisis Center Roof Proposal	Center City Housing	Yes	\$111,380
2025-31-PF	6 <sup>th</sup> Ave E Corridor Revitalization	Zeitgeist Center for Arts and Community	Yes	\$163,272
2025-32-PF	ChildCare Rehab	Lincoln Park Children and Families Collaborative	Yes	\$40,000
2025-33-PF	Chalet Renovation and Expansion Project	Chester Bowl	Yes	\$550,000

**Total: \$ 1,144,051**

**APPLICATION #2025-27: Equipment Upgrades to Improve Dental Care - LSCHC**

**Brief Description of Application (including activities and target clientele):**

Lake Superior Community Health Center is requesting funds to replace five deteriorating intra-oral x-ray cameras to maintain and improve services to meet the high demand for dental care from LMI individuals and families in Duluth.

**Eligible Activity (Identify eligible activity, national objective, and explain):**

- National objective: LMI-Limited Clientele Benefit – the program requires information on family size and income to provide sliding scale services and/or serves clients who meet income eligibility requirements for certain types of insurance, so that it is evident that at least 51

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percent of the clientele are persons whose family income does not exceed the low- and moderate-income limit. LSCHC is open to the public but 100% of their patients are LMI residents of Duluth.

- Eligible activity: Public Facilities and Improvements - the clinic meets HUD criteria for a public facility because it is a non-profit organization and is open to members of the public to access health care services.

Application goals/outcomes and relation to Consolidated Plan:

The project goal is to continue to provide high quality dental service to 6000 individuals annually.

Consolidated Plan:

- Health Services

Anti-Poverty Strategy

- Policy 2: Remove Barriers to Obtaining Employment
- Policy 5: Increase Access to Affordable and Healthy Food and Living Options

Imagine Duluth 2035 - Governing principles

- #13 Develop a healthy community
- #14 Integrate fairness into the fabric of the community

Budget and Project Readiness:

- CDBG Request: \$24,400. CDBG funds will contribute to purchase of x-ray equipment.
- Total project budget: \$30,500, Secured: \$6,100; less than \$1 has been secured for every \$1 requested.
- The new equipment is estimated to serve 6,000 unduplicated LMI patients per year.
- In 2019, 2021, 2023, and 2024 LSCHC received and successfully executed similar CDBG grants to replace outdated dental exam chairs, medical autoclaves, and medical exam tables with more ADA accessible equipment.

**APPLICATION #2025-28: Windows for Spirit Valley Childcare-YWCA**

Brief Description of Application (including activities and target clientele):

- YWCA will use funds to replace the windows in the Early Child Education Center, located in the Spirit Valley facility.

Eligible Activity (Identify eligible activity, national objective, and explain):

- National objective: Limited clientele activities. An activity which benefits a limited clientele, at least 51 percent of whom are low- or moderate-income persons. Require information on family size and income so that it is evident that at least 51 percent of the clientele are persons whose family income does not exceed the low and moderate income limit.
- Eligible Activity: Public facilities and improvements. Acquisition, construction, reconstruction, rehabilitation or installation of public facilities and improvements, except as provided in § 570.207(a), carried out by the recipient or other public or private nonprofit entities.

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Application goals/outcomes related to Community Goals:

- Replace windows in the Early Childhood Education Center.
- 2025-2029 Consolidated Plan
  - Neighborhood Revitalization
  - Childcare and Children’s Programming
- Anti-Poverty Strategy
  - Policy 2: Remove Barriers to Obtaining Employment
  - Policy 5: Increase Access to Affordable and Healthy Food Options
- Imagine Duluth 2035
  - Governing Principle #3: Support existing economic base
  - Governing Principle #13: Develop a healthy community
  - Governing Principle #14: Integrate fairness into the fabric of the community

Budget and Project Readiness:

- CDBG Request: \$55,000. CDBG funds will be used to pay a licensed contractor to replace the windows.
- Total project budget \$447,134; \$367,134 has been secured which is more than \$2 for every \$1 of requested funds.
- The YWCA has received CDBG funds in the past and has been able to spend them with timeliness and proper reporting. They will need to work closely with city staff to ensure compliance at each step in the process.
- City staff are aware that there is transition occurring with the programming at the YWCA, this may be a question for the applicant.
- City staff is aware that the building ownership may change in 2025, this will also need to be considered with the application.

**APPLICATION #2025-29: Nourish the Northland Capital Campaign – Second Harvest Northland**

Brief Description of Application (including activities and target clientele):

The funding will support the Nourish the Northland capital campaign. Specifically, it will support construction of a project component called the Market, a 3,500-square-foot space that will directly serve low- and moderate-income persons in Duluth.

Eligible Activity (Identify eligible activity, national objective, and explain):

- National objective: LMI-Limited Clientele Benefit – the program has income eligibility requirements which limit the activity exclusively to low- and moderate-income persons.
- Eligible activity: Public Facilities and Improvements

Application goals/outcomes and relation to Consolidated Plan:

The project goal is to build a robust food shelf called the Market that will provide food for 32,000 low- and moderate-income people in Duluth annually.

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Consolidated Plan:

- Food Access

Anti-Poverty Strategy

- Policy 5: Increase Access to Affordable and Healthy Food and Living Options

Imagine Duluth 2035 - Governing principles

- #13 Develop a healthy community
- #14 Integrate fairness into the fabric of the community

Budget and Project Readiness:

- CDBG Request: \$199,999. CDBG funds will be used to support the total capital campaign, but more specifically the construction of the Market.
- Total project budget: \$1,277,383, Secured: \$7,901,414.50; more than \$1 has been secured for every \$1 requested.
- The approximate cost per person served with CDBG funds is \$6; the approximate cost per person served for the total program budget is \$40.
- Second Harvest Northland will need to provide a plan to ensure that there are no duplication of benefits.
- This will be a new applicant for the City of Duluth HUD funding, therefore they will need to closely work with City Staff.

**APPLICATION #2025-30: Yellow Leaf Crisis Center Roof Proposal-Center City Housing Corp**

Brief Description of Application (including activities and target clientele):

Center City housing Corporation (CCHC) will use the funds to replace a failing roof at the Yellow Leaf Support Center. This roof will ensure continue programming serving households in mental health crisis. The roof has been damaged due to difficult icing and snow.

Eligible Activity (Identify eligible activity, national objective, and explain):

- National objective: Benefit the programs housed in the facility that are for the health and stability of at least 51% of households that are LMI
- Eligible Activity: (c) **Public facilities and improvements.** Acquisition, construction, reconstruction, rehabilitation or installation of public facilities and improvements, except as provided in [§ 570.207\(a\)](#), carried out by the recipient or other public or private nonprofit entities. (However, activities under this paragraph may be directed to the removal of material and architectural barriers that restrict the mobility and accessibility of elderly or severely disabled persons to public facilities and improvements, including those provided for in [§ 570.207\(a\)\(1\).](#)) In undertaking such activities, design features and improvements which promote energy efficiency may be included.

Application goals/outcomes and relation to Consolidated Plan:

- Yellow Leaf Support Center provides a location for mental health crisis intervention and stabilization services, short term assistance with referral to aftercare services and treatment and assists in identifying and connecting with appropriate resources for needed care.

2025-2029 Consolidated Plan

- Health Services

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Anti-Poverty Strategy

- Policy 7: Create Sustainable Independence

Imagine Duluth 2035

- Governing Principles
  - #13: Develop a healthy community
  - #14: Integrate fairness into the fabric of the community

Budget and Project Readiness:

- CDBG Request: \$111,380.
- Total project budget \$126,280; more than \$1 dollar has been secured for every \$2 of requests.
- Center City has received CDBG and HOME funds for construction projects in the past has been successful in completing their projects.

**APPLICATION #2025-31: 6<sup>th</sup> Ave E Corridor Revitalization – Zeitgeist Center for Arts and Community**  
Brief Description of Application (including activities and target clientele):

The project is to improve the safety and usability of 6<sup>th</sup> Ave E., specifically for pedestrian and public transit-users. The project aims to take advantage of the delay in the 6<sup>th</sup> Ave E Phase 1 Resurfacing (scheduled for 2025), to plan for more pedestrian safety and improved experience measures. These measures include public art, green infrastructure, resting and gathering places such as “pocket parks”, and other evidence-based traffic calming measures.

Eligible Activity (Identify eligible activity, national objective, and explain):

- National objective: LMA-Limited Area benefit – the transportation improvements will serve the surrounding neighborhood and is located in a qualified 51% or more LMI census tract.
- Eligible activity: Public Facilities and Improvements – “Public facilities and improvements: Acquisition, construction, reconstruction, rehabilitation or installation of public facilities and improvements, except as provided in § 570.207(a), carried out by the recipient or other public or private nonprofit entities. (However, activities under this paragraph may be directed to the removal of material and architectural barriers that restrict the mobility and accessibility of elderly or severely disabled persons to public facilities and improvements, including those provided for in § 570.207(a)(1).) In undertaking such activities, design features and improvements which promote energy efficiency may be included. Such activities may also include the execution of architectural design features, and similar treatments intended to enhance the aesthetic quality of facilities and improvements receiving CDBG assistance, such as decorative pavements, railings, sculptures, pools of water and fountains, and other works of art.”
  - HUD defines a public facility as: all facilities and improvements that are publicly owned, or that are owned by a nonprofit and open to the general public.

Application goals/outcomes related to Community Goals:

2025-2029 Consolidated Plan Goal

- Neighborhood Revitalization

Anti-Poverty Strategy

- Policy 5: Increase Access to Affordable and Healthy Food Options

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Imagine Duluth 2035

- Economic Dev. Principle #4: Embrace the outdoors as an economic engine and source of community wealth
- Economic Dev. Principle #5: Effectively coordinate marketing, communication, and the city’s image
- Open Space policy #1” Improve Duluth’s Resiliency to flooding and natural disasters
- Open Space Policy #3: Remove barriers to accessing parks and open space
- Transportation policy #1: Improve street conditions to function better for everyone
- Transportation policy #3: Add to the transportation network by systematically enhancing multi-modal options
- Transportation policy #5: Base decisions about transportation infrastructure primarily in the context of improving city and neighborhood vitality, and not solely on automobile through-put
- Governing Principle #5 Promote reinvestment in neighborhoods
- Governing Principle #7 Create and maintain connectivity
- Governing Principle #13 Develop a healthy community
- Governing Principle #14 Integrate fairness into the fabric of the community

Budget and Project Readiness:

- CDBG Request: \$163,272 for public facility installation and improvements
- Total project budget is shown as \$234,772. The amount secured is \$30,000, which would be less than \$1 per project funds.
- Zeitgeist received \$ 87,000 in CDBG funds in 2024 for improvements to the 6<sup>th</sup> Ave West improvement project.

**APPLICATION #2025-32: Childcare Rehab – Lincoln Park Children and Families Collaborative**

Brief Description of Application (including activities and target clientele):

Funding will be used to install an accessibility ramp and a new roof at our new facility in Lincoln Park, which houses the ChildCare program. ChildCare is a 4-star Parent Aware rated program, offering part-time, full-time, and drop-in childcare.

Eligible Activity (Identify eligible activity, national objective, and explain):

- National objective: LMI-Limited Clientele Benefit – the program will need to require information on family size and income so that it is evident that at least 51 percent of the clientele are persons whose family income does not exceed the low- and moderate-income limit.
- Eligible activity: Public Facilities and Improvements

Application goals/outcomes and relation to Consolidated Plan:

The project goal is to improve a building that provides essential services and basic necessities to LMI people through the ChildCare Program, a public service.

Consolidated Plan:

- Neighborhood Revitalization

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- Public Services
- Childcare Access and Children’s Programming

Anti-Poverty Strategy

- Policy 2: Remove Barrier to Obtaining Employment
- Policy 5: Increase Access to Affordable and Healthy Food and Living Options

Imagine Duluth 2035 - Governing principles

- #3 Support existing economic activity
- #13 Develop a healthy community
- #14 Integrate fairness into the fabric of the community

Budget and Project Readiness:

- CDBG Request: \$40,000. CDBG funds will be used to replace the roof and install an accessibility ramp.
- Total project budget: \$220,000
- Secured: \$110,000; more than \$1 has been secured for every \$1 requested.
- The Lincoln Park children and Families Collaborative facility is located one block outside of a qualified census tract, so area benefit activities do not apply. Applicant will need to create a plan to collect income information from clients to prove that at least 51% of clientele are below LMI.

**APPLICATION #2025-33 Chalet Renovation and Expansion Project – Chester Bowl**

Brief Description of Application (including activities and target clientele):

- The Chester Bowl Chalet is a city owned property, with a long-term management agreement with the Chester Bowl Improvement Club that is located in Chester Park in the East Hillside. CBIC intends to renovate and expand the Chester Bowl Chalet. The project will increase opportunities for recreation and allow for more equitable access to the Chalet, as well as provide children’s programming and childcare.

Eligible Activity (Identify eligible activity, national objective, and explain):

- National objective: Limited clientele activities. An activity which benefits a limited clientele, at least 51 percent of whom are low- or moderate-income persons. Require information on family size and income so that it is evident that at least 51 percent of the clientele are persons whose family income does not exceed the low and moderate income limit.
- Eligible Activity: Public facilities and improvements. Acquisition, construction, reconstruction, rehabilitation or installation of public facilities and improvements, except as provided in § 570.207(a), carried out by the recipient or other public or private nonprofit entities.

Application goals/outcomes related to Community Goals:

- Renovate and expand the Chalet to ensure continued programming and improved accessibility.
- 2025-2029 Consolidated Plan
  - Neighborhood Revitalization
  - Childcare and Children’s Programming
- Anti-Poverty Strategy

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- Policy 2: Remove Barriers to Obtaining Employment
- Imagine Duluth 2035
  - Governing Principle #2: Declare the necessity and secure the future of undeveloped places
  - Governing Principle #4: Support economic growth sectors.
  - Governing Principle #13: Develop a healthy community
  - Governing Principle #14: Integrate fairness into the fabric of the community

Budget and Project Readiness:

- CDBG Request: \$550,000 architectural services, renovation and expansion including the addition of an elevator to make the Chalet more accessible.
- Total project budget \$3,900,000; \$3,232,000 has been secured which is more than \$2 for every \$1 of requested funds.
- Chester Bowl received CDBG funds in 2020 for a public facilities project. They spent the money in a timely manner and met all HUD and City requirements.
- The Chalet is adjacent to two LMI Census Tracts and a small portion of the lower park is in an LMI Census Tract. To ensure that this program predominately serves LMI households, the applicant will have to provide income and demographic information about the recipients.