CITY OF DULUTH

REQUEST FOR PROPOSALS
FOR

DESIGN SERVICES FOR SPIRIT MOUNTAIN GROUNDS AND AMENITIES

RFP NUMBER 22-AA13

ISSUED April 4, 2022

PROPOSALS DUE Tuesday, April 26, 2022

SUBMIT TO

CITY OF DULUTH
ATTN: PURCHASING DIVISION
CITY HALL, ROOM 120
411 WEST 1ST STREET
DULUTH, MN 55802
PART I - GENERAL INFORMATION

I-1. Introduction and Background: In 1973, the State of Minnesota created the Spirit Mountain Recreation Area to provide multiple outdoor recreation opportunities to residents of and visitors to Duluth, to enhance the economy of the region and to preserve the natural environment of the 1,600-acre area. Owned by the City of Duluth, the Spirit Mountain Recreation Area is governed by the Spirit Mountain Recreation Area Authority (SMRAA) who operates a resort that offers downhill and Nordic skiing, tubing and ice skating in the winter and camping, mountain biking, hiking, disc golf and Adventure Park rides in the summer and fall.

I-2. Project Overview. The City is seeking landscape architectural, civil engineering, mechanical and electrical engineering, and architectural professional design services for hill improvements and amenities for the following areas of focus:

- maintenance shop facility
- adventure park
- campground and bathhouse
- ski lifts
- power and lighting.

The initial award for this contract will be limited to the schematic design phase up to an initial budget amount of $50,000. Proposals shall sufficiently define the scope and extent of work in the areas of focus and represent key project elements to support project fund development efforts underway. Proposals should also detail the full extent of professional design services necessary for all phases of the project from full design services, bidding, and construction administration with additional detail as to the scope, deliverables and action plan to further flesh out the project details and budget. While the City reserves the right to choose a different design firm once the limited scope of the schematic design phase is complete, the intent is to select a firm for the entire project.

Design and engineering services for the Skyline Chalet are outside the scope of this contract and will be contracted separately, but the City expects that the design team selected for this work will integrate and coordinate their efforts with the larger project group selected to complete this project.

Kraus-Anderson Construction (KA) has been selected as the Construction Manager (agent) for this project, and will assist the project team in the selection of firms needed to complete the overall project, estimated to cost $24 million. The total project budget for this portion of work is $9.2 million. Additional details are provided in Part IV-Project Detail.
I-3. Calendar of Events. The City will make every effort to adhere to the following schedule:

<table>
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<tr>
<th>Activity</th>
<th>Date</th>
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<tbody>
<tr>
<td>Optional Site Visit at 1:00 pm central time</td>
<td>Tuesday, 04/12/22</td>
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<tr>
<td>Deadline to submit questions via email to</td>
<td>Thursday, 04/14/22</td>
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<tr>
<td><a href="mailto:purchasing@duluthmn.gov">purchasing@duluthmn.gov</a></td>
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<tr>
<td>Answers to questions will be posted to the City</td>
<td>Tuesday, 04/19/22</td>
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<td>website no later than this date.</td>
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<tr>
<td>Proposals must be received in the Purchasing Office</td>
<td>Tuesday, 4/26/22</td>
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<td>by 4:30 p.m. on this date.</td>
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I-4. Rejection of Proposals. The City reserves the right, in its sole and complete discretion, to reject any and all proposals or to cancel the request for proposals at any time prior to the time a contract is fully executed, when it is in its best interests. The City is not liable for any costs the Bidder incurs in preparation and submission of its proposal, in participating in the RFP process or in anticipation of award of the contract.

I-5. Questions & Answers. Any questions regarding this RFP must be submitted by e-mail to the Purchasing Office at purchasing@duluthmn.gov no later than the date indicated on the Calendar of Events. Answers to the questions will be posted as an Addendum to the RFP.

I-6. Addenda to the RFP. If the City deems it necessary to revise any part of this RFP before the proposal response date, the City will post an addendum to its website https://www.duluthmn.gov/purchasing/bids-request-for-proposals/. Although an e-mail notification will be sent, it is the Bidder’s responsibility to periodically check the website for any new information.

I-7. Proposals. To be considered, hard copies of proposals must arrive at the City on or before the time and date specified in the Calendar of Events above. The City reserve the right to reject or to deduct evaluation points for late proposals.

Proposals must be signed by an authorized official. If the official signs the Proposal Cover Sheet attached as Appendix A, this requirement will be met. Proposals must remain valid for 60 days or until a contract is fully executed.

Please submit one (1) paper copy of the Technical Submittal and one (1) paper copy of the Cost Submittal. The Cost Submittal should be in a separate sealed envelope. In addition, Bidders shall submit one copy of the entire proposal (Technical and Cost submittals, along with all requested documents) on flash drive in Microsoft Office-compatible or pdf format.
All materials submitted in response to this RFP will become property of the City and will become public record after the evaluation process is completed and an award decision made.

I-8. **Small Diverse Business Information.** The City encourages participation by minority, women, and veteran-owned businesses as prime contractors, and encourages all prime contractors to make a significant commitment to use minority, women, veteran-owned and other disadvantaged business entities as subcontractors and suppliers. A list of certified Disadvantaged Business Enterprises is maintained by the Minnesota Unified Certification Program at [http://mnucp.metc.state.mn.us/](http://mnucp.metc.state.mn.us/).

I-9. **Term of Contract.** The selected Bidder will execute a contract with SMRAA. The term of the contract will begin once the contract is fully executed. The schematic design phase is anticipated to end by July 29, 2022. Additional phases will be awarded once the funding package is complete. The selected Bidder shall not start the performance of any work nor shall the City or SMRAA be liable to pay the selected Bidder for any service or work performed or expenses incurred before the contract is executed.

I-10. **Award.** The agreement award will be based on the time and materials submitted in the proposal, but will be a lump-sum, not-to-exceed agreement. This project is anticipated to be funded in part with state monies not yet secured. Therefore, the initial contract award will be only for schematic design work, including cost estimates. Should SMRAA wish to continue with the same bidder, the remaining work is anticipated to be awarded as an amendment (s) to the original agreement upon final approval of the project by the reviewing authorities.

I-11. **Prompt Payment of Subconsultants.** Per MN Statute 471.425, Subd. 4a., each contract of a municipality must require the prime contractor to pay any subcontractor within ten days of the prime contractor's receipt of payment from the municipality for undisputed services provided by the subcontractor. The contract must require the prime contractor to pay interest of 1-1/2 percent per month or any part of a month to the subcontractor on any undisputed amount not paid on time to the subcontractor. The minimum monthly interest penalty payment for an unpaid balance of $100 or more is $10. For an unpaid balance of less than $100, the prime contractor shall pay the actual penalty due to the subcontractor. A subcontractor who prevails in a civil action to collect interest penalties from a prime contractor must be awarded its costs and disbursements, including attorney's fees, incurred in bringing the action.

I-12. **Mandatory Disclosures.** By submitting a proposal, each Bidder understands, represents, and acknowledges that:

- Their proposal has been developed by the Bidder independently and has been submitted without collusion with and without agreement, understanding, or planned common course of action with any other vendor or suppliers of materials, supplies, equipment, or services described in the
Request for Proposals, designed to limit independent bidding or competition, and that the contents of the proposal have not been communicated by the Bidder or its employees or agents to any person not an employee or agent of the Bidder.

• There is no conflict of interest. A conflict of interest exists if a Bidder has any interest that would actually conflict, or has the appearance of conflicting, in any manner or degree with the performance of work on the project. If there are potential conflicts, identify the municipalities, developers, and other public or private entities with whom your company is currently, or have been, employed and which may be affected.

• It is not currently under suspension or debarment by the State of Minnesota, any other state or the federal government.

• The company is either organized under Minnesota law or has a Certificate of Authority from the Minnesota Secretary of State to do business in Minnesota, in accordance with the requirements in M.S. 303.03.

I-13. Notification of Selection. Bidders whose proposals are not selected will be notified via email.

PART II - PROPOSAL REQUIREMENTS

1. Proposal cover sheet attached as Appendix A
2. Cover letter that includes a description of specifically why Bidder is a good fit for this proposal and a restatement of the goals and objectives to demonstrate the Bidder’s understanding of the project.
3. Scope of work envisioned, including but not limited to:
   a. Specific objectives
   b. Detailed deliverables
   c. Timeline
4. Resumes of key personnel responsible for deliverables
5. Background of company that describes what makes it suitable for the work envisioned in this proposal
6. Background of company’s experience designing ski resort amenities and its understanding of ski resort economics and operations as they relate to site conditions to maximize operational efficiencies, user experience and profit
7. Three high-level narrative and graphic examples of site facility based on company’s understanding of the project and how that relates to the available funding
8. Narrative description of approach and strategies to affordably design to City and State energy efficiency standards (i.e. B3, and City OPR)
9. References
10. The Proposer must also include a lump sum, not-to-exceed total project cost including any sub consultant fees, along with the following information:
   a. A breakdown of the hours by task for each employee.
   b. Identification of anticipated direct expenses.
   c. Include miscellaneous charges such as mileage and copies.
   d. Identification of any assumptions made while developing the cost proposal.
   e. Identification of any cost information related to additional services or tasks, include this in the cost proposal but identify it as additional costs and do not make it part of the total project cost.
   f. A work plan and detail on the scope of service and deliverables for the initial schematic phase of project design for an amount not to exceed $50,000.

PART III - CRITERIA FOR SELECTION

The proposals will be reviewed by a team of City, SMRAA, and KA staff. The intent of the selection process is to review proposals and make an award based upon qualifications as described therein. A 100-point scale will be used to create the final evaluation recommendations. The factors and weighting on which proposals will be judged are:

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<tr>
<th>Factor</th>
<th>Weighting</th>
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<tbody>
<tr>
<td>Qualifications of the Bidder and Personnel</td>
<td>35%</td>
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<tr>
<td>Prior experience with similar work</td>
<td>35%</td>
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<tr>
<td>Objectives, Deliverables and Work Plan</td>
<td>15%</td>
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<tr>
<td>Cost</td>
<td>15%</td>
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PART IV – PROJECT DETAIL

Background: The Spirit Mountain Recreation Area is located in Duluth, Minnesota, a modest-sized city on the tip of Lake Superior with an outsized tourism industry that attracts a significant number of visitors from the not-too-distant Twin Cities (Minneapolis and St. Paul) area and beyond, especially those looking for outdoor adventures.

Fees shall be broken down and itemized into each of the following areas of focus:

Maintenance Shops: The proposer shall help us look into options to expand/secure the storage building at the bottom of the mountain.

Adventure Park: The elements of the adventure park will be contracted separately. The selected firm will need to work closely with the City/SMRA/KA team to determine best practices surrounding this scenario.
**Campground & Bathhouse:** Work at this location includes remodeling the bathhouse focused on cost, resetting the asset’s life cycle, meeting accessibility requirements, and achieving energy efficiency goals in line with State of MN B-3 requirements and the City of Duluth’s facility energy standards. Please see the Building Owner Performance Requirements in Appendix E.

Also included is looking at camping expansion areas within the current footprint of the currently disturbed campground and areas on the fringes that are not of cultural significance.

**Lifts:** Scope includes the necessary civil and geotechnical engineering components that would be needed if a new lift were to be installed.

**Power and Lighting:** Scope to include a full study/review of the existing electrical service, lighting plan, electrical distribution, and controls systems. This study is to maximize all possible energy cost savings and to have better control of all lighting and power systems on the site. Include a power system upgrade at the campground from 35-amp to 50-amp and snow gun electrical pedestal upgrades for the alpine system.

The ultimate goal of this project is to create a functional, efficient, affordable and sustainable facility that will serve the needs of the Spirit Mountain Recreation Area and its customers for the next 40+ years, all within the framework of a $9.2m project budget and as part of a total $24m project shared with the Chalet Remodel.

**APENDICES**

Appendix A – Cover Sheet
Appendix B – Spirit Mtn. Pre-Design Report from TKDA
Appendix C – City of Duluth Bond application and request form
Appendix D – Spirit Mountain Task Force Recommendations
Appendix E – Building Owner Performance Requirements.

Appendices B, C, D and E are available at the same location as this RFP under separate documents. Please visit [https://www.duluthmn.gov/purchasing/bids-request-for-proposals/](https://www.duluthmn.gov/purchasing/bids-request-for-proposals/).
## APPENDIX A - PROPOSAL COVER SHEET
### CITY OF DULUTH
#### RFP# 22-AA13
#### DESIGN SERVICES FOR SPIRIT MOUNTAIN GROUNDS AND AMENITIES

### Bidder Information:

<table>
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<th>Bidder Name</th>
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<td>Mailing Address</td>
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<tr>
<td>Contact Person</td>
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<td>Email of Authorized Signer</td>
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