

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The City of Duluth expects to receive nearly \$3,000,000 in funds from the Department of Housing and Urban Development (including CDBG, HOME, and ESG). The city has prioritized projects and activities in this plan and will work to disperse the funds to meet the goals and objectives identified.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	2,426,497	0	0	2,426,497	9,500,816	All prior resources have been committed. \$113,674 in program income and additional program income that accrues will be utilized on housing rehabilitation projects.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	549,739	0	0	549,739	2,164,424	HOME Funds do not receive program income and are not part of a RLF. All prior resources have been committed in IDIS.
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	208,704	0	0	208,704	802,576	ESG Funds do not receive PI. All prior resources have been committed in IDIS.

Table 54 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

CDBG, HOME, and ESG funds will help to leverage over \$20,000,000 annually (\$100,000,000 over the 5-year plan) of other federal, state, and local funds. Matching requirements have been regularly met and the city doesn't anticipate having difficulty in satisfying these requirements. The City of Duluth reports on the match and leverage expenses in the CAPER reports. During the application process, the agencies provide the City with match information. ESG projects exceed the 1:1 match requirement, due the funding being used by established agencies that have other funding sources. HOME projects are match with either Tax Credit funding and/or Minnesota Housing Fund and/or Greater Minnesota Fund and by local organizations. Typically HOME funds represent 10 to 30% of a project development cost. All new development and acquisition/rehab projects that use HOME funding are required to have an individualize development agreement that shows the scope of work and funding sources. The City will track match HOME and ESG throughout the year and continue to ensure 25% and 100% requirements are met.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Although not already identified, publically owned land is always considered as a way to reduce costs for new housing developments. The city of Duluth regularly considers using tax forfeited properties that Saint Louis County manages. These lands range from homes that are in need of rehab, to severely damaged/condemned buildings, to open lots. Often the city attempts to work with the county to remove the blighted structures and redevelop the land.

Discussion

The City continues to work with area funders, federal, state, and local funders to be able to leverage the federal funds that are received. While local private Foundations experienced a period of reduced funding availability, projections show those amounts to increase. Individual organizations and collaborations have improved at seeking out new and alternative funding sources, in order to maintain service levels within the city. The city also continues to encourage cost-saving-collaborations within the housing, public service, and economic development areas.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Infrastructure Improvements	2020	2024	Non-Homeless Special Needs Non-Housing Community Development		Community Development Public Facilities Neighborhood Improvement and Safety		
2	Transportation Access	2020	2024	Non-Homeless Special Needs Non-Housing Community Development		Community Development Public Facilities Neighborhood Improvement and Safety		

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
3	Affordable Housing	2020	2024	Affordable Housing		Community Development Public Facilities Non-Homeless Need	CDBG: \$1,160,798 HOME: \$400,000	Rental units constructed: 72 Household Housing Unit Rental units rehabilitated: 149 Household Housing Unit Homeowner Housing Added: 8 Household Housing Unit Homeowner Housing Rehabilitated: 90 Household Housing Unit
4	Neighborhood Revitalization	2020	2024	Non-Housing Community Development		Neighborhood Improvement and Safety	CDBG: \$75,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 10200 Persons Assisted
5	Increase Incomes	2020	2024	Non-Housing Community Development		Economic Development	CDBG: \$272,000	Public service activities other than Low/Moderate Income Housing Benefit: 41 Persons Assisted
6	Public Services	2020	2024	Homeless Non-Housing Community Development		Public Services	CDBG: \$65,000	Public service activities other than Low/Moderate Income Housing Benefit: 1865 Persons Assisted
7	Create Living Wage Jobs	2020	2024	Non-Housing Community Development		Economic Development	CDBG: \$78,000	Businesses assisted: 16 Businesses Assisted
8	Health Services	2020	2024	Non-Housing Community Development		Public Services		
9	Food Access	2020	2024	Non-Housing Community Development		Public Services	CDBG: \$156,000	Public service activities other than Low/Moderate Income Housing Benefit: 17050 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
10	Childcare Access	2020	2024	Non-Housing Community Development		Public Services	CDBG: \$20,000	Public service activities other than Low/Moderate Income Housing Benefit: 100 Persons Assisted
11	Homelessness	2020	2024	Homeless		Homelessness	CDBG: \$114,400 HOME: \$94,766 ESG: \$193,052	Public service activities for Low/Moderate Income Housing Benefit: 3011 Households Assisted Tenant-based rental assistance / Rapid Rehousing: 26 Households Assisted Homeless Person Overnight Shelter: 1600 Persons Assisted Homelessness Prevention: 26 Persons Assisted
12	Staff Administration	2020	2025	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development		Community Development Public Facilities Non-Homeless Need Economic Development Neighborhood Improvement and Safety Homelessness Public Services Affordable Housing Public Housing	CDBG: \$485,299 HOME: \$54,973 ESG: \$15,652	Other: 1 Other

Table 55 – Goals Summary

Goal Descriptions

1	Goal Name	Infrastructure Improvements
	Goal Description	
2	Goal Name	Transportation Access
	Goal Description	Provide opportunities that ensure LMI people have access to all modes of transportation to access employment, services, health care, food, recreation, and other basic needs. No application was made in 2020.
3	Goal Name	Affordable Housing
	Goal Description	Increase the number and condition of affordable housing units for LMI people. Project locations should be available throughout the community with convenient access to jobs, amenities, and services. Housing should serve people in need of support services, accessible units, individual units, and those that are seniors. Housing should utilize energy efficient practices. All housing efforts should support the policies and strategies of the Imagine Duluth 2035 Comprehensive Plan.
4	Goal Name	Neighborhood Revitalization
	Goal Description	Improve LMI neighborhoods by addressing vacant, condemned, and deteriorated properties. Provide neighborhood infrastructure/amenities that improve safety and livability. Improve buildings that provide essential services and basic needs to LMI people. Revitalization efforts should include strategies to prevent displacement of LMI people.
5	Goal Name	Increase Incomes
	Goal Description	Provide job training and skill development to assist people who are LMI in accessing living wage jobs. Job training should include collaboration with the CareerForce Center and ensure a focus on needed job sectors. Assist LMI people to grow/start their business and grow their income. All efforts should support the city's Workforce Development Strategic Plan.

6	Goal Name	Public Services
	Goal Description	Provide services to LMI people that fulfill basic needs, prevent evictions, and address other needs.
7	Goal Name	Create Living Wage Jobs
	Goal Description	Create jobs by providing assistance/incentives to businesses to grow and hire LMI people.
8	Goal Name	Health Services
	Goal Description	Provide health, dental, and mental health services to people who are LMI. No applications were made in 2020.
9	Goal Name	Food Access
	Goal Description	Provide easy access to healthy and affordable food to people who are LMI.
10	Goal Name	Childcare Access
	Goal Description	Ensure childcare is available in LMI neighborhoods and for LMI people that is safe, affordable, and convenient.
11	Goal Name	Homelessness
	Goal Description	Provide shelter, services, and rental assistance to people who are homeless or at risk of becoming homeless.
12	Goal Name	Staff Administration
	Goal Description	City staff administration of the programs.

Projects

AP-35 Projects – 91.220(d)

Introduction

The city relies mostly upon non-profit and neighborhood organizations to carry out the goals of the Consolidated Plan and Annual Action Plans each year. Through an open application process the City of Duluth reviews and evaluates applications as to how they fit in with the plans. Projects are then funded and the city oversees progress to make sure the goals and objectives of the city are being met.

Projects

#	Project Name
1	Decker Dwelling 2020
2	Superior View Roof Repair 2020
3	Duluth Property Rehabilitation Program 2020
4	Duluth Energy Efficiency Program 2020
5	Community Land Trust Acq-Rehab Resale 2020
6	Duluth Lending Rehabilitation 2020
7	SIA Blight Reduction and Coordination 2020
8	Duluth at Work 2020
9	Growing Neighborhood Business 2020
10	Duluth Hunger Project 2020
11	Free Tax Site 2020
12	Seeds of Success 2020
13	Landlord Incentive Program 2020
14	Tenant Landlord Connection 2020
15	Children's Service/Steve O'Neil Apartments 2020
16	JET Food Plus Project 2020
17	Life House Youth Center 2020
18	MAC V Homeless Veterans Services 2020
19	CHUM Emergency Shelter 2020
20	Family Supportive Housing Center City 2020
21	Family Housing- Salvation Army 2020
22	Safe Haven Shelter Program 2020
23	Coordinated Entry 2020
24	Chester Bowl Chalet Renovation
25	Tenant Based Rental Assistance 2020 HOME
26	Birchwood Apartments HOME

#	Project Name
27	ESG20 DULUTH
28	Program Administration CDBG and HOME

Table 56 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Each year the Community Development Committee develops funding targets based on needs assessments, data analysis, and input from public hearings. These funding targets then guide the review of applications and funding recommendations. For 2020, the funding targets were set as the following:

Community Development Block Grant

- Affordable Housing, Target: 45%, Recommended: 47.1%
- Economic Development, Target: 15%, Recommended: 14.7%
- Public Facilities, Target: 5%, Recommended: 3.2%
- Public Services, Target: 15%, Recommended: 15%
- Planning/Administration: 20%, Recommended: 20%

AP-38 Project Summary
Project Summary Information

1	Project Name	Decker Dwelling 2020
	Target Area	
	Goals Supported	Affordable Housing Homelessness
	Needs Addressed	Non-Homeless Need Affordable Housing Homelessness
	Funding	CDBG: \$316,035
	Description	Construct 42 LMI rental units, 4 units will be allocated for people experiencing homelessness and 4 other units will be for people with disabilities. This project assists with an a Fair Housing Strategy by providing additional rental units that will accept Section 8 (Impediment #1).
	Target Date	3/21/2021
	Estimate the number and type of families that will benefit from the proposed activities	38 LMI households and 4 households that experienced homelessness will benefit.
	Location Description	Off of Decker Road.
	Planned Activities	Construct a 42 unit apartment building.
2	Project Name	Superior View Roof Repair 2020
	Target Area	
	Goals Supported	Affordable Housing
	Needs Addressed	Non-Homeless Need Affordable Housing
	Funding	CDBG: \$60,000
	Description	Repair a roof on a 49 LMI rental unit that provide housing to people with disabilities. This project meets a AFH strategy by providing housing to people who have physical limitations (Impediment #4).
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	49 LMI people with disabilities will benefit
	Location Description	Superior View Apartments

	Planned Activities	Roof repair to an existing structure
3	Project Name	Duluth Property Rehabilitation Program 2020
	Target Area	
	Goals Supported	Affordable Housing
	Needs Addressed	Non-Homeless Need Affordable Housing
	Funding	CDBG: \$450,000
	Description	Duluth Housing and Redevelopment Authority will provide rehabilitation services to maintain Duluth's housing stock. The focus will be on health homes, environmental hazards, energy conservation, and code items. This project meets a AFH strategy by providing additional units that will accept Section 8 rentals (Impediment #1) and meets another AFT strategy by providing rehab to make housing units more accessible (Impediment #4).
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	20 single family owner occupied unit and 30 rental multifamily units will be assisted.
	Location Description	City wide
	Planned Activities	Rehab services
4	Project Name	Duluth Energy Efficiency Program 2020
	Target Area	
	Goals Supported	Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$100,000
	Description	Rehab work to provide energy efficiency improvements to existing housing units
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	30 Owner Occupied Single Family Units and 20 Rental Single Family units
	Location Description	City wide

	Planned Activities	Housing rehab focusing on energy efficiency
5	Project Name	Community Land Trust Acq-Rehab Resale 2020
	Target Area	
	Goals Supported	Affordable Housing Neighborhood Revitalization
	Needs Addressed	Affordable Housing Neighborhood Improvement and Safety
	Funding	CDBG: \$120,000 HOME: \$200,000
	Description	Acquire blighted structures and rehab them to sell to LMI households
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	8 households
	Location Description	Citywide
	Planned Activities	acquire and rehab blighted structures for sell to LMI households
6	Project Name	Duluth Lending Rehabilitation 2020
	Target Area	
	Goals Supported	Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$75,000
	Description	Provide below market loans, forgivable loans, and deferred loans for rehabilitation of LMI single family occupied units. This project address AFH strategy by providing loans for people to make their homes more accessible (Impediment #4).
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	30 owner occupied LMI housing units will benefit
	Location Description	City wide
	Planned Activities	low interest loans will be provided to LMI household for housing rehab
7	Project Name	SIA Blight Reduction and Coordination 2020

	Target Area	
	Goals Supported	Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$39,763
	Description	Rehab 20 units that are considered blight. This project addresses AFH strategy by rehabbing units to make them available to LMI in the SIA areas, which have gentrification pressures (Impediment #3).
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	15 owner occupied housing units and 5 single family rental units will benefit
	Location Description	City wide
	Planned Activities	rehab activities
8	Project Name	Duluth at Work 2020
	Target Area	
	Goals Supported	Increase Incomes Public Services
	Needs Addressed	Economic Development Public Services
	Funding	CDBG: \$272,000
	Description	Provide case management, work readiness, participant support, and employment and retention services over two years to 41 LMI Duluth residents living at or below 50% AMI
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	41 Duluth residents who are living at or below 50% AMI
	Location Description	City wide
	Planned Activities	SOAR, which is a certified CBDO, will provide employment related services to assist 41 LMI individuals in being employed and maintaining employment for 2 years
9	Project Name	Growing Neighborhood Business 2020

	Target Area	
	Goals Supported	Increase Incomes Create Living Wage Jobs
	Needs Addressed	Economic Development
	Funding	CDBG: \$78,000
	Description	The Entrepreneur Fund will provide technical assistance and peer support for 8 small business owners with the Duluth Target Neighborhoods to help them grow their business by 25%. The Entrepreneur Fund will also provide comprehensive business planning training for 8 additional business as part of the new SNB program which focuses on supporting minority and LMI entrepreneurs to start businesses.
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	16 businesses, 51% which are LMI will benefit
	Location Description	City wide, but focusing on LMI neighborhoods
	Planned Activities	provide technical business support
10	Project Name	Duluth Hunger Project 2020
	Target Area	
	Goals Supported	Public Services Food Access
	Needs Addressed	Public Services
	Funding	CDBG: \$80,000
	Description	The Duluth Hunger Project is a coalition of agencies working together to prevent and alleviate chronic hunger and malnutrition among the lowest income of Duluth's residents, through congregate meal sites and emergency food shelf programs.
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	15,000 LMI people will be provided food
	Location Description	CHUM, Salvation Army, and Damino

	Planned Activities	provide food to very low income people
11	Project Name	Free Tax Site 2020
	Target Area	
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$20,000
	Description	Provide support to the Volunteer Income Tax Assistance Program to assist LMI households with their tax returns
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	1225 households will benefit
	Location Description	Community Action Duluth offices
	Planned Activities	provide assistance to 1225 households for filing tax returns
12	Project Name	Seeds of Success 2020
	Target Area	
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$7,000
	Description	Community Action Duluth will coordinate farmer markets in LMI neighborhoods
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	651 LMI households will benefit
	Location Description	LMI neighborhoods
	Planned Activities	Operate a farmers market
13	Project Name	Landlord Incentive Program 2020
	Target Area	
	Goals Supported	Public Services Homelessness

	Needs Addressed	Public Services Homelessness
	Funding	CDBG: \$20,000
	Description	This program will engage landlords to provide housing opportunities for singles, families, and youth who may otherwise be prevented from renting due to criminal history. The targeted population are homeless households with a felony background. This project address AFH strategy to increase rental opportunities to people who have criminal records (Impediment #2).
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	80 households will benefit
	Location Description	Citywide
	Planned Activities	provide funding for staff so they can administer grants that provide funding to landlords if their unit is damaged by a renter
14	Project Name	Tenant Landlord Connection 2020
	Target Area	
	Goals Supported	Public Services Homelessness
	Needs Addressed	Public Services Homelessness
	Funding	CDBG: \$25,000
	Description	The TLC will ensure rental housing exists by educating existing and potential landlords and tenants regarding rights and responsibilities as well as mediating disputes between landlords and tenants to reduce the number of evictions. This AFH strategy addresses exclusionary rental practices (Impediment #1).
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	560 households will benefit, at least 51% will be LMI
	Location Description	City Wide

	Planned Activities	Provide rental information and mediatation services
15	Project Name	Children's Service/Steve O'Neil Apartments 2020
	Target Area	
	Goals Supported	Public Services Childcare Access
	Needs Addressed	Public Services Homelessness
	Funding	CDBG: \$20,000
	Description	Provide children's programming at a Permanent Supportive Housing Facility
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	100 children will benefit
	Location Description	Steve O'Neil Apartments
	Planned Activities	Children programming
16	Project Name	JET Food Plus Project 2020
	Target Area	
	Goals Supported	Public Services Food Access Childcare Access
	Needs Addressed	Public Services
	Funding	CDBG: \$39,000
	Description	Provide meals, meal preparation skills, job training, and education programing for youth
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	815 youth will benefit
	Location Description	NYS offices in downtown
	Planned Activities	providing food, education, job training and child care
17	Project Name	Life House Youth Center 2020

	Target Area	
	Goals Supported	Public Services Homelessness
	Needs Addressed	Public Services
	Funding	CDBG: \$30,000
	Description	support the youth drop in center which provide basic needs to homeless and at risk youth, including meals, independent living skills, and on-site Free Store
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	650 youth
	Location Description	Life House
	Planned Activities	provide supportive services and meals
18	Project Name	MAC V Homeless Veterans Services 2020
	Target Area	
	Goals Supported	Homelessness
	Needs Addressed	Homelessness
	Funding	CDBG: \$9,150
	Description	Provide homeless services to veterans
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	95 people will benefit
	Location Description	city wide
	Planned Activities	homeless services
19	Project Name	CHUM Emergency Shelter 2020
	Target Area	
	Goals Supported	Public Services Homelessness

	Needs Addressed	Public Services Homelessness
	Funding	CDBG: \$40,000
	Description	provide shelter and food to people experiencing homelessness
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	1,100 people will benefit
	Location Description	CHUM shelter
	Planned Activities	Shelter services
20	Project Name	Family Supportive Housing Center City 2020
	Target Area	
	Goals Supported	Public Services Homelessness
	Needs Addressed	Public Services Homelessness
	Funding	CDBG: \$30,000
	Description	Supportive housing services
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	131 people will benefit
	Location Description	Center City units that are city wide
	Planned Activities	supportive services
21	Project Name	Family Housing- Salvation Army 2020
	Target Area	
	Goals Supported	Public Services Homelessness
	Needs Addressed	Public Services Homelessness
	Funding	CDBG: \$8,250

	Description	Supportive services
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	100 people will benefit
	Location Description	Salvation Army units
	Planned Activities	supportive services
22	Project Name	Safe Haven Shelter Program 2020
	Target Area	
	Goals Supported	Public Services Homelessness
	Needs Addressed	Public Services Homelessness
	Funding	CDBG: \$15,000
	Description	DV shelter services
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	500 people will benefit
	Location Description	Safe Haven Shelter
	Planned Activities	DV shelter services
23	Project Name	Coordinated Entry 2020
	Target Area	
	Goals Supported	Public Services Homelessness
	Needs Addressed	Homelessness Public Housing
	Funding	CDBG: \$12,000
	Description	Coordinate entry for homeless programing
	Target Date	3/31/2021

	Estimate the number and type of families that will benefit from the proposed activities	1000 people will benefit
	Location Description	city wide
	Planned Activities	coordinate homeless entry services
24	Project Name	Chester Bowl Chalet Renovation
	Target Area	
	Goals Supported	Infrastructure Improvements Neighborhood Revitalization Childcare Access
	Needs Addressed	Community Development Public Facilities Neighborhood Improvement and Safety
	Funding	CDBG: \$75,000
	Description	improvements at a park in a LMI neighborhood, specifically renovating and expanding a chalet to better accommodate people of all abilities
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	20,000 people, at least 51% will be LMI
	Location Description	Chester Bowl Park
	Planned Activities	building improvements
25	Project Name	Tenant Based Rental Assistance 2020 HOME
	Target Area	
	Goals Supported	Homelessness
	Needs Addressed	Homelessness Public Housing
	Funding	HOME: \$94,766
	Description	rental assistance
	Target Date	3/31/2021

	Estimate the number and type of families that will benefit from the proposed activities	13 households
	Location Description	city wide
	Planned Activities	rental assistance
26	Project Name	Birchwood Apartments HOME
	Target Area	
	Goals Supported	Affordable Housing Homelessness
	Needs Addressed	Affordable Housing Homelessness
	Funding	HOME: \$200,000
	Description	Construction of a 30 unit building for LMI people with disabilities
	Target Date	3/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	30 people will benefit
	Location Description	Mall area
	Planned Activities	construction of a 30 unit building
27	Project Name	ESG20 DULUTH
	Target Area	
	Goals Supported	Homelessness
	Needs Addressed	Homelessness
	Funding	ESG: \$193,052
	Description	Homeless services
	Target Date	3/31/2021

	<p>Estimate the number and type of families that will benefit from the proposed activities</p>	<p>The City of Duluth expects to receive \$208,704 in ESG funds for the 2020 Program Year. Minus the allocated amount of ESG funds for administration, the total amount for ESG project is \$193,052 for the 2020 Program Year. This amount is not listed in the Estimated Amount chart due to the IDIS allowing only one HESG project per a program year. The ESG-CV funds that were added to the 2019 Action Plan are considered to be 2020 Program Year funds in the IDIS system.</p> <p>15 people will receive prevention services from MAC V (\$3,000)</p> <p>1630 people will receive over night shelter (\$64,000)</p> <p>191 people will be in supportive housing (\$30,000)</p> <p>200 people will contact through street outreach (\$15,000)</p> <p>26 people will be rapid rehoused (\$37,052)</p> <p>26 people will be prevented from homelessness (\$40,000)</p> <p>HMIS will be used for tracking (\$4000)</p> <p>City Admin will be used to administer the funds (\$15,652)</p>
	<p>Location Description</p>	<p>city wide</p>
	<p>Planned Activities</p>	<p>homeless services</p>
<p>28</p>	<p>Project Name</p>	<p>Program Administration CDBG and HOME</p>
	<p>Target Area</p>	
	<p>Goals Supported</p>	<p>Infrastructure Improvements Transportation Access Affordable Housing Neighborhood Revitalization Increase Incomes Public Services Create Living Wage Jobs Homelessness Health Services Food Access Childcare Access</p>

Needs Addressed	Non-Homeless Need Community Development Public Facilities Affordable Housing Neighborhood Improvement and Safety Economic Development Public Services Homelessness Public Housing
Funding	CDBG: \$485,299 HOME: \$54,973
Description	Program administration of the CDBG and HOME Programs.
Target Date	3/31/2021
Estimate the number and type of families that will benefit from the proposed activities	recipient of HUD funds
Location Description	City wide
Planned Activities	Program administration

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Geographic Distribution

Target Area	Percentage of Funds

Table 57 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Discussion

We do not have HUD approved neighborhood revitalization areas but we do have locally designated CDBG eligible neighborhoods that are over 51% LMI where efforts are often focused.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

The city of Duluth works to provide affordable housing in a multi-faceted manner through its policies and entitlement funding goals. The City will utilize sub-recipients to provide services for homeless people to help them obtain stable and affordable housing as well as assist low- and moderate-income populations to acquire or maintain affordable housing through rental assistance, building new units, and rehabbing existing units.

One Year Goals for the Number of Households to be Supported	
Homeless	3,011
Non-Homeless	640
Special-Needs	236
Total	3,887

Table 58 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	50
The Production of New Units	72
Rehab of Existing Units	165
Acquisition of Existing Units	8
Total	295

Table 59 - One Year Goals for Affordable Housing by Support Type
Discussion

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Homeless service providers in Duluth work to provide comprehensive services including access to stable, affordable housing options for those currently on the street or with the possibility of experiencing homelessness. Sub-recipient agencies working together to provide these services include: American Indian Community Housing Organization, Churches United in Ministry, the Damiano Center, Safe Haven, Salvation Army, MACV Duluth, and Center City Housing Corporation.

Sub-recipient agencies that are working to either rehab existing housing or build/provide new affordable housing programs to low income populations include One Roof Community Housing, Center City Housing Corporation, Ecolibrium3, Accessible Space Inc, and the Duluth HRA. In the coming year, approximately 72 affordable housing units are projected to be built in part by using HOME dollars. Other

program areas include various rehab programs as well as energy efficiency retrofitting.

The Duluth HRA provides a rental assistance program through the City's HOME funds, which will support approximately 13 households this year using tenant based rental assistance. This program combined with the ESG Prevention and Rapid Rehousing program provides rental assistance.

AP-60 Public Housing – 91.220(h)

Introduction

The Duluth Housing and Redevelopment Authority manages approximately 1,008 public housing units and 1,453 Section 8 Housing Choice Voucher units.

Actions planned during the next year to address the needs to public housing

The City of Duluth does not expect to spend any CDBG, HOME, or ESG funds to address the needs of public housing beyond funding the HRA's tenant based rental assistance program. The HRA is exploring the various repositioning options allowed by HUD to move public housing to a more sustainable and reliable source of funding; thus, preserving public housing assets. These options include Section 18 disposition of scattered sites, RAD-PBRA and/or RAD-PBV for high-rise buildings, and Section 22 Streamlined Voluntary Conversion for remaining units not eligible for other types of conversion. The HRA will continue to monitor expansion and addition of repositioning options offered by HUD.

There are extensive waitlists for both the Section 8 Housing Choice Voucher Program and public housing. The HRA will continue to work at diligently processing applications from these lists. Periodically the HRA will send out letters to all households on the list and ask them to respond that they want to remain on the list (some may have housing already, some may have moved out of the area, etc.), to maintain efficiency in addressing Duluth's pressing housing needs.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The HRA has a resident who is commissioner on the HRA board in addition to a resident advisory board for all public housing and resident clubs at each of the six high rise buildings. The Duluth HRA also has a Family Self Sufficiency Program that receives funding from HUD for FSS activities, which include the option to set up an escrow for future home ownership.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

NA

Discussion

The city of Duluth works closely with the Duluth HRA to assure that the Public Housing policies and strategies are aligned with the cities strategies in order to best meet the need for housing in Duluth.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

St. Louis County (SLC) is one of many Continuum of Care (CoC) regions in Minnesota. Duluth is geographically located at the southern end of St. Louis County. There are two entitlement communities in SLC, the City of Duluth and St. Louis County.

City of Duluth has long history of working closely with SLC and homeless housing and service providers to address issues that impact persons who are homeless or at-risk of becoming homeless.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City of Duluth is part of the St. Louis County Continuum of Care (CoC). The CoC coordinated with homeless providers and has developed a collaborative system to reach out to homeless. An integral part of the system is the Coordinate Access. The service providers have agreed under Coordinated Entry to use the Service Prioritization Decision Assistance Tool (SPDAT) as a common assessment tool for all homeless persons. As part of the assessment all individuals and families looking to receiving housing assistance will first undergo a pre-screen administered by 2-1-1 United Way. This first step will help with prevention and diversion and refer those in need to emergency shelter. The client will then be administered the Vulnerability Index (VI) SPDAT at determined entry points. This is a quick, condensed version of the SPDAT and will give the recipient a acuity score which will determine the appropriate housing solution. The score will assess what program the individual best fits and puts the individual on a wait list if not available units are available. The most vulnerable individuals receive priority for housing. Once matched with the appropriate housing, the client's case manager will administer the SPDAT. The SPDAT measures a variety of issues that can effects a persons stability. The categories can be tracked over time as the SPDAT is administered every 3 months or so. The SPDAT can be inputted into HMIS. This will allow service providers to track stability much more effectively and show with data the progress an individual or family is making toward housing stability.

Addressing the emergency shelter and transitional housing needs of homeless persons

Through the Coordinate Entry system persons experiencing a housing crisis will be able to be provided with a housing solution efficiently and effectively. The transitional housing providers, emergency shelters, permanent supportive housing providers, and public housing providers have collaborated on creation of the Coordinate Access System. In doing so the agencies also worked to developed goals and standards for each part of the system for which a client may utilize. For example, in shelter the goal is to reduce bed nights or average stay in shelter before housing. If a person is in transitional housing he goal is to place the client into permanent housing or at least keep the person in transition housing for 6

months rather than the street. If the person is in a permanent housing situation such as permanent supportive housing or public housing the goal is keep that person housed for 6 months. Meanwhile during all stages providers will be working to getting their clients stable income and employment, access to health services, etc. This is demonstrated in the chart below.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

In 2020, the City of Duluth will fund Housing, Stabilization, and Coordinated Entry for 1,800 homeless people. This will include the work of six agencies that include; Churches United in Ministry, Life House, Salvation Army, Center City Housing Corporation, Safe Haven, and MACV-Duluth.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

The discharge plan outlines transition process steps, based on an evidence-based model called Critical Time

Intervention, a standardized assessment tool that is used by all discharging entities upon client admission to identify those at risk of homelessness, specific services to be offered to all clients and additional services offered to at-risk clients. The Discharge Plan also outlines the roles and responsibilities of the collaborative partner agencies, including coordination, information sharing, staffing patterns for institutional-based and community-based staff, and training.

Discussion

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

Cost of construction, including materials and labor

- Shortage of qualified builders which causes difficulty in receiving competitive bids
- Lack of available land, most of the buildable land has been developed.
- Lack of annual budgeted funding to demolish or repair buildings condemned for demolition or human habitation, allowing blight to persist in LMI neighborhoods.
- Limited Minnesota Housing funding for rehab of aging single-family structures occupied by LMI households, which leads to higher maintenance costs.
- Lack of a policy to require improvements to foreclosed properties in LMI neighborhoods that are on the vacant property register.
- Minnesota State Historic Preservation Office policies that create additional rehab costs, such as wooden windows and doors repaired rather than replaced by new historically designed materials.
- Outdated historic property references that trigger SHPO review of affordable housing rehab projects on buildings not eligible for listing, which increases costs and delays.
- No education requirement for owners and/or managers to secure a rental license.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

- Support selected demolition of blighted properties in LMI neighborhoods. If funded by Community Development, requirement will be to leave a “clean” site for redevelopment.
 - Community Development supported rehab projects will address all needed repairs and updates, including housing code, energy efficiency, and healthy home deficiencies.
 - Implement acquisition/rehab/resale activities to address vacant foreclosed properties in LMI neighborhoods.

- Review annual Housing Report sales data to determine if a local study of median sales price would increase after-rehab value limit.

- Require rehab programs receiving Community Development funding to increase energy efficiency in existing homes by 20%, and require funded new construction to meet Energy Star standards.

- Provide funding for tenant-based rental assistance to help the “hard-to-house” and homeless population to secure adequate housing.

- Modify policies to eliminate the “re-instatement” of special assessments on tax forfeit lots that have the potential for redevelopment.

- Work with St. Louis County and the Minnesota Department of Revenue to revise policies to encourage redevelopment of tax forfeit land.

Discussion:

AP-85 Other Actions – 91.220(k)

Introduction:

The city of Duluth has identified a number of actions that will address obstacles to meeting underserved needs, foster and maintain affordable housing, reduce the number of poverty-level families, develop institutional structure, and enhance coordination between public and private housing and social service agencies.

Actions planned to address obstacles to meeting underserved needs

Actions planned to foster and maintain affordable housing

The Housing Resource Connection(HRC) will be funded to provide information and services from five housing-related agencies on various housing programs in Duluth: One Roof Community Housing, the Housing and Redevelopment Authority of Duluth, the City of Duluth Community Development Department, the Arrowhead Economic Opportunity Agency and Ecolibrium3. The HRC is a one-stop-shop for information on purchasing a home or making your home or rental property a healthy, energy efficient and safe place to live. We offer assistance and programs on renovations, code requirements, weatherization, energy assessment, financial assistance, fuel assistance and healthy homes.

Actions planned to reduce lead-based paint hazards

City of Duluth policy requires all rental and homeowner rehabilitation programs and projects receiving federally funded assistance to coordinate with the Duluth HRA for lead assessment, testing and clearance services. Given the age of Duluth's housing stock that predicts 68% contains lead-based paint, the concentration of low- and moderate-income households in less expensive older units, and the past experience of agencies implementing rehab programs, it is highly probable that all, or nearly all, rehabbed units will contain potential lead hazards.

Actions planned to reduce the number of poverty-level families

Duluth At Work is a collaboration between the City of Duluth and Local Initiatives Support Corporation to help low income people find jobs and increase their income. Duluth At Work has four agencies that prepare individuals for employment at for-profit businesses and low income neighborhood business owners to increase their revenue. The overall goal of Duluth At Work is to give participants significant training, hired, and increase their income by 25% while developing a positive work history over three years.

Actions planned to develop institutional structure

The Housing Access Center will help ensure stable rental housing exists by educating existing and potential landlords and tenants regarding rights and responsibilities, mediating disputes between landlords and tenants, and connecting reputable tenants and landlords to facilitate healthy, long-term rental tenancy. Education will include landlord training/rental licensing class, provision of resources on tenant/landlord law and legal forms, Fair Housing training, Ready to Rent classes for hopeful tenants without a positive rental history, classes for high school students. An important part of the center will be mediation initiated by either tenants or landlords who are experiencing challenges. A third activity of the center will provide is to build and maintain a list of reputable landlords to which renters can be referred, as well as a list of "Ready to Rent" tenants.

Actions planned to enhance coordination between public and private housing and social service agencies

The City of Duluth has a long history of collaborating with St. Louis County (SLC) in the delivery of funding and programming for the homeless. Community Development staff have established a strong partnership with SLC staff and have worked closely with them in developing the Heading Home St. Louis County 10-Year Plan to End Homelessness, establishing a governing body to oversee the 10-Year Plan—the Heading Home SLC Leadership Council, the Continuum of Care (CoC) process, and distribution and oversight of federal and state homeless funding that comes to the City and County, through HUD's CoC and ESG programming and through the state of Minnesota's Family Homeless Prevention and Assistance Program (FHPAP). City and County staff work closely with emergency shelters, transitional housing and other housing and homeless service provider agencies under the SLC CoC Process.

Discussion:

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

The City of Duluth has a CDBG revolving loan fund for housing rehab, this fund is generated from CDBG rehab projects and used on new CDBG rehab projects. The Duluth HRA uses this revolving loan fund and it is the only revolving loan fund the City has. The City does not have a revolving fund or receives program income from HOME or ESG projects.

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	113,674
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	113,674

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	100.00%

HOME Investment Partnership Program (HOME)
Reference 24 CFR 91.220(l)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The City of Duluth receives an annual allocation from HUD for the program year, starting on April 1 and ending on March 31. These funds are used for TBRA, acquisition and rehab, and new construction of affordable units. At this time, the City does not receive program income or repayments from projects receiving HOME program funds. As required by HUD, the City of Duluth funds CHDO development projects including for acquisition rehab and new construction. The CHDO set aside is required to be a minimum of 15%, however the City of Duluth allocates a majority of the funding to CHDO projects. For the 2020 Action Plan, two development CHDO projects (Birchwood and One Roof Acquisition Rehab) equal \$400,000 in HOME funds. The City of Duluth is receiving \$549,739 for the 2020 program year.

Currently there are two CHDO's in Duluth, One Roof Community Housing and Center City Housing Corp., every year both of these agencies are monitored for CHDO compliance to insure they are in compliance with the CHDO requirements. These organization, like other organizations, have the opportunity to apply to the City of Duluth for project funding during the application process, which typically begins in late summer. Specifically in late summer, the City of Duluth will advertise funding availability for HUD eligible projects based on needs addressed in the Consolidated Plan; these adds will be on websites, newspapers, and emailed to agencies/organizations who have expressed interest in working HUD eligible projects. These notices of funding will state the application is available on the website or paper copy is available at City Hall. All applications have the same due date to be submitted at City Hall (the application is typically three weeks). After all the applications have been submitted, City Staff reviews the applications for compliance with the HUD regulations. Afterwards the applications are submitted to the Community Development (CD) Committee, who typically reviews all of the CDBG, HOME, and ESG applications in two meetings. The CD Committee reviews the applications using a scoring process, then they provides recommendations for approval at a public meetings. This recommendations is forwarded to City Council, who may approve or change the recommendations. After this process, the Mayor provides her approval.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

See Appendix:

CITY OF DULUTH HOME PROGRAM HOMEOWNERSHIP ASSISTANCE, HOMEBUYER ASSISTANCE,
AND RESALE GUIDELINES

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired

with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

The city utilizes restrictive covenants to assure affordability during the required period.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

N/A

Emergency Solutions Grant (ESG) Reference 91.220(l)(4)

1. Include written standards for providing ESG assistance (may include as attachment)

See ESG Written Standards Attachment.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The CoC coordinated with homeless providers and has developed a Coordinate Access System. The service providers have agreed under Coordinated Access to use the Service Prioritization Decision Assistance Tool (SPDAT) as a common assessment tool for all homeless persons. As part of the assessment all individuals and families looking to receiving housing assistance will first undergo a pre-screen administered by 2-1-1 United Way. This first step will help with prevention and diversion and refer those in need to emergency shelter. The client will then be administered the Vulnerability Index (VI) SPDAT at determined entry points. This is a quick, condensed version of the SPDAT and will give the recipient a acuity score which will determine the appropriate housing solution. The score will assess what program the individual best fits and puts the individual on a wait list if not available units are available. The most vulnerable individuals receive priority for housing. Once matched with the appropriate housing, the client's case manager will administer the SPDAT. The SPDAT measures a variety of issues that can effects a persons stability. The categories can be tracked over time as the SPDAT is administered every 3 months or so. The SPDAT can be inputted into HMIS. This will allow service providers to track stability much more effectively and show with data the progress an individual or family is making toward housing stability.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The City Community Development Committee uses the same process to allocate CDBG and ESG funds, based on an annual open application process, that is open to non-profit and community organizations. In 2020, there were six organizations that applied for ESG funding, and the

Community Development Division worked with these agencies to identify capacity and a benchmark system that will allow for funding based on the number of homeless people served.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The Community Development Committee seeks out homeless or formerly homeless individuals to serve on the committee. The Committee has regularly had at least one homeless person appointed, and participates in the policy and funding decisions. Also the Heading Home Saint Louis County Leadership Council has homeless appointees and this groups helps to advise the funding of the ESG funds.

5. Describe performance standards for evaluating ESG.

See ESG Written Standards Attachment.